

Support to the State Social Protection Fund on the introduction of funded element within the insurance-pension system, establishment of non-state pension funds and development of legal framework for regulating their activity Twinning Project AZ/13/ENP/SO/24



## ANNEX 85 Pension System in Germany

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Gesellschaft für Versicherungswissenschaft und -gestaltung e.V.



### Who is GVG?

Gesellschaft für Versicherungswissenschaft und -gestaltung e.V.



- GVG = (non-profit) Association for Social Security Policy & Research since 1947
- Forum for discussion of further development of social security in theory & practice
- Membership: almost all relevant institutions in the field of social security in DE
- In the pension field: statutory pension insurance, occupational pensions and private pensions
- Old-age committee of GVG: deals with fundamental & current issues of statutory & supplementary provision for old-age



- Historical development and legal foundation
  - Invalidity and old-age insurance 1889
  - Art. 20 GG: The Federal Republic of Germany is a democratic and *social* Federal State
  - Social Code esp. book IV & VI (general povisions & statutory pension insurance)
- Basic structure: 3 pillar system...statutory, occupational & private pensions





#### In more details...

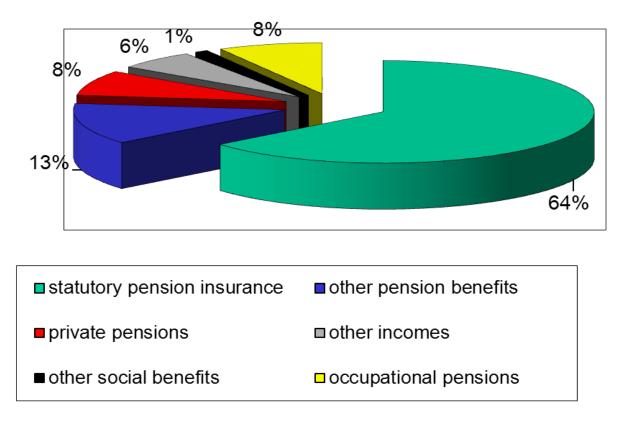
	Civil servants	Gainfully employed Blue collar & white collar			<u>Self employed</u>			
<u>1st pillar:</u> Statutory pension insurance	Civil servants pensions	Statuto	ory Pension Insurance (DRV)		Insure by ov choid	n rules: artists,	Farmers (separate system)	Specific occupations / free professions (separate systems
2nd pillar: Occupational supplementary schemes		Miners	Occupational pension schemes	Supplementary insurance for employees of the public sector				

<u>3rd pillar:</u> Individual private insurance	Private pension arrangements (partly tax-subsidized), amongst others:     Life insurance contracts   Savings (investment funds, saving plans, pension annuities)     Subsidised: "Riester"   ("Rürup" pensions)		
Social assistance for pensioners	Means tested social assistance payments for pensioners with an income below the official "poverty line"		



### Pension income in Germany

#### Pension income (brut) from different pillars for persons aged 65+, 2011



Source: Alterssicherungsbericht 2012



**1974** - Law on Enhancement of occupational retirement provisions (BetrAVG) set outs the **rules for occupational pension provision** 

**1992** - Insurance Supervision Act (VAG): **regulates** (supervision of) some forms of **occupational pension funds and insurance companies** 

2000/2001:

- Reform of disability pensions (previous occupation no longer taken into account)
- Introduction of subsidised personal savings arrangement (Riester-Pension)- Retirement Savings Act (Altersvermögensgesetz)
- Creation of legal right to conversion of salary to occupational pension scheme (deferred compensation)

### Important pension reforms (2)

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#### 2004/2005:

- Introduction of sustainability factor into the pension formula - Act on Sustainability of Pension Insurance (RV-Nachhaltigskeitsgesetz)
- Limit to increase of contribution rate to 22% of income until 2030
- Promotion of occupational & private retirement savings via new regulation of pension taxation - Retirement Income Act (*Alterseinkünftegesetz*) ⇒ Tax exemption for contributions & investment income + taxation of pension benefits ⇒ from 2040 full pension taxation
- Organisational reform of the statutory pension pension insurance for "white" and "blue-collar" workers

### Important pension reforms (3)

#### **2007**:

- Gradual increase of legal retirement age from 65 to 67 until 2029
- Introduction of a new long-service pension (45 contribution years) as from 65 years

#### **2014**:

- Reform of the long-service pension: full pension as from 63 years (65 y. as from 2029) when 45 contribution years
- Increase of pension for mothers with a child born before 1992 through consideration of child raising years



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(General) Statutory pension insurance

Coverage: Compulsory for blue and white collar workers

Financing: equal contributions from employers & employees + state subsidy (ca. 30%), PAYG
No element of capital funding

Benefits: Pension amounts determined by previous (lifelong) wages & contributions paid

Risk burden: the young working generation

## <u>1st pillar:</u> Statutory Pension Insurance

#### **Benefits:**

- Old-age, disability pensions (reduced earning capacity) and surviving dependent's pensions
- > Minimum qualifying period of 5 years of insurance
- Legal retirement age: 67 years as from 2029 (gradual increase from 65 to 67 each year between 2012 & 2029)



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#### **General Figures 2014 (general scheme DRV)**

		Old Federal States (West)	New Federal States (East)		
Contribution rate	2014	18.9% (2012: 19.6%)			
Contribution assessment ceiling (per month/per year)	2014	5,950€ / 71,400€	5,000€ / 60,000€		
Average annual working income	2014	34,857€			
Lower income ceiling	2014	450€			
Amount of standard pension after 45 years insurance (per month)	As from 1.7.2013	1,266.30€	1,158.30€		

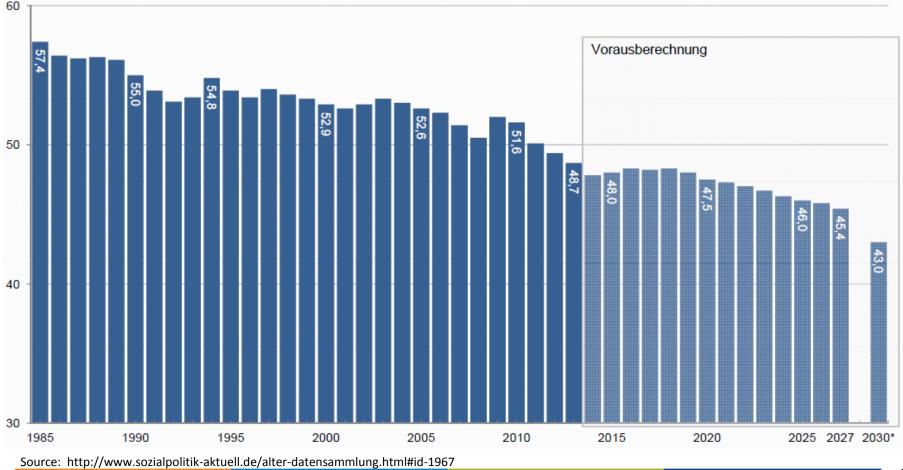
Source: Deutsche Rentenversicherung, Aktuelle Daten 2014

### <u>1st pillar:</u> Statutory Pension Insurance

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Evolution of the pension level (net pensions) before taxation 1985 - 2027 & 2030. Net standard pension (45 insurance years) in % of the average yearly working income



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- Occupational pensions have been existing in Germany for more than 150 years
- 1974 "Betriebsrentengesetz (BetrAVG)" as a first legal framework
- 2001 "Altersvermögengesetz" established a legal right for every employee to deferred compensation (or salary conversion)
  - Right to "convert" part of monthly brut salary (4% of earnings up to SC ceiling) directly into an occupational pension plan
  - State subsidy: part of converted salary is free of social contributions & taxes

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- Coverage: Voluntary, but right to salary conversion since 2002
- Financing: traditionally voluntarily funded by employer, but trend to employee financed pensions
  - Solely employer-funded pension schemes: from 54% of company sites in 2001 to 27% in 2011
- Benefits: depends on the system, DB, DC

#### Risk burden: employer and the insured

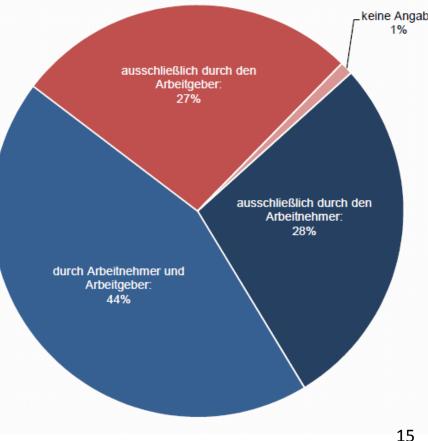
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# Funding of occupational pensions (2011) in % of company sites in the private sector:

Funded solely by employer = 27% Funded by employer and employee = 44% Funded solely by employee = 28%

Solely employer-funded pension schemes: from 54% of company sites in 2001 to 27% in 2011



Source: www.sozialpolitik-aktuell.de/alter-datensammlung.html#bav-1969, Bundesministerium für Arbeit, Altersicherungsberichts 2012. Source of data: Employer surveyTNS Infratest



- Existence based on collective/company agreements or choice of employer for specific form of pension plan
- Coverage rate: approx. 52% of employed in private sector (2007)
- Broader coverage:
  - among **larger companies** (84% in companies with ≥ 1,000 employees  $/ \le 50\%$  in companies with  $\le 249$  employees)
  - among **men** (men: 54% / women: 48%)
  - in sectors with big profit margins, high salary levels & export orientation: banking & insurance, manufacturing and mining industries
  - in West Germany



### **<u><b>3rd pillar: Private Pensions**</u>

- Coverage: Voluntary ⇒ but litte statistics about coverage
- Financing: private premiums & State subsidies in some cases
  - Since 2002 subsidised "Riester-Pension"
- Benefits: DC
  - Private pension schemes: Guaranteed interest rate (low!) and profit participation
  - Certification for some products when specific conditions fulfilled
- Risk burden: The insured



### **Riester-Pension**

- Eligibility: any person covered by the statutory pension insurance and subject to full tax liability (+ civil servants, soldiers, judges, disability pensioners). Not eligible: voluntarily insured, self-employed, free professions, recipients of social assistance, etc.
- Investment of minimum of 4% of previous year's earnings into a *Riester* plan

State subsidies: basic annual State supplement (EUR 180) + child supplements (EUR 185 per child / for children born after 2008: EUR 300)



### **Riester-Pension**

- Investment into certified Riester products: annuities, investment fund savings plans, bank savings plan, loan agreements for owner-occupied property
- Benefits not paid before age of 60 (or 62).
  - Life-long annuity or programmed withdrawal. Capitalisation of up to 30% possible
- Benefits can be inherited by survivors under conditions



# Thank you!

Source: European Commission

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